



To: Executive Councillor for Community, Arts and Recreation – Councillor Richard Johnson
Report by: Director of Customer and Community Services, Director of Environment and Head of Finance
Relevant scrutiny committee: Community Services Scrutiny Committee 15 January 2015
Wards affected: All Wards

Customer and Community Services - Community, Arts and Recreation Portfolio
Revenue and Capital Budget Proposals for 2015/16 to 2018/19

Key Decision

1. Executive summary

Revenue and Capital Budgets

- 1.1 The Budget-Setting Report (BSR) 2014/15 will be considered, firstly, by Strategy & Resources on 19 January 2015. The following report details the budget proposals which relate to this portfolio that are included in the BSR.
- 1.2 The BSR will be considered at the following meetings:

Date	Committee	Comments
19 January 2015	Strategy & Resources	Scrutiny committees go through proposals for their own portfolios
22 January 2015	The Executive	Budget amendment may be presented
13 February 2015	Strategy & Resources	Consider any further amendments including opposition proposals
26 February 2015	Council	Approves General Fund Budget and sets Council Tax

- 1.3 The following report also includes any recommendations concerning review of charges or project appraisals for schemes in the Capital & Revenue Projects Plan for this portfolio.
- 1.4 The report details the budget proposals for 2015/16.

2. Recommendations

The Executive Councillor is recommended to:

Review of Charges:

- a) Approve the proposed charges for this portfolio's services and facilities, as shown in Appendix A to this report.

Revenue:

- b) Consider the revenue budget proposals as shown in Appendix B.

Capital:

- c) Consider the capital budget proposals as shown in Appendix C.

3. Background

- 3.1 At its meeting on 6 November 2014, Council gave initial consideration to the budget prospects for the General Fund for 2015/16 and future years in the Mid-Year Financial Review (MFR) 2014.
- 3.2 The overall Budget Setting Report (BSR) to Strategy & Resources Scrutiny Committee on 19 January 2015 will include a review of all the factors relating to the overall financial strategy that were included in the MFR.
- 3.3 The report to The Executive on 22 January 2015 may include details of the Government's Final Settlement for 2015/16. The announcement is likely to be made shortly after the conclusion of the consultation period, which ends in January 2015.
- 3.4 Further work may be required on detailed budgets so delegation to the Head of Finance will be sought from Council for authority to finalise changes relating for example to the reallocation of departmental administration, support service and central costs, in accordance with the CIPFA Service Reporting Code of Practice for Local Authorities (SeRCOP).

Budget 2015/16 - Overall Revenue Budget Position

3.5 The budget proposals for this portfolio will be considered by the Executive at its meeting on 22 January 2015.

Table 1: Overall Revenue Proposals (see Appendix B)

Savings and Bids	2015/16 Budget £	2016/17 Forecast £
Savings:		
Savings	(15,500)	(15,500)
Total	(15,500)	(15,500)
Bids:		
Unavoidable Revenue Pressures	134,000	204,000
Total	134,000	204,000
Net (savings)/bids	118,500	188,500
External Bids	96,000	155,000
Priority Policy Fund (PPF) Bids	-	-

Capital

3.6 The 2014 Mid-Year Financial Review proposed a review of the capital plan to address its size and complexity. A number of concerns were identified, including:

- Capacity to deliver projects to time, cost and quality;
- Dependency on revenue funding; and
- Inclusion of items, such as unallocated funds, projects at an early stage of development, and items more properly treated as small enhancements or maintenance spend.

- 3.7 Phase 1 of the review examined the current plan in order to release internal funding (e.g. DRF, R&R, capital receipts, etc), by identifying projects that are not yet ready for delivery, are no longer required, or are not true capital projects. This will make the plan more deliverable.
- 3.8 The funding identified will be released into General Fund reserves where it will be available for use on current priorities.
- 3.9 The review has also piloted a method of prioritising capital spending. Table 2 summarises, and Appendix C sets out in detail, any schemes for this portfolio that are recommended for closure, deletion or require further development, and the funding released as a result.
- 3.10 The Council now maintains two lists of projects which may become capital proposals in due course. The hold list contains projects that have been approved in principle but are awaiting funding. A new list, the projects under development list, has been set up following Phase 1 of the capital plan review. It lists projects which are subject to feasibility studies and outline project planning, including timescales, milestones and indicative costings. When ready, these projects will be proposed for funding and approval in line with revised capital processes and procedures.

Table 1: Overall Capital Proposals (see Appendix B)

	2015/16 £	2016/17 £	2017/18 £	2018/19 £
Capital Bids	2,160,000	-	-	-

Public Consultation

- 3.11 The 2014 Budget Consultation was undertaken by MEL Research Ltd on behalf of Cambridge City Council in September 2014 and published in November 2014. The main method of collecting information was through an interactive online programme "YouChoose".
- 3.12 Details of the results of the survey will be published on the Council's website.

4. Implications

All budget proposals have a number of implications. A decision not to approve a revenue bid will impact on managers' ability to deliver the service

or scheme in question and could have staffing, equal opportunities, environmental and/or community safety implications. A decision not to approve a capital or external bid will impact on managers' ability to deliver the developments desired in the service areas.

(a) **Financial Implications**

Financial implications of budget proposals are summarised in the Budget-Setting Report 2015/16.

(b) **Staffing Implications**

See text above.

(c) **Equality and Poverty Implications**

A consolidated Equality Impact Assessment for the Council's Budget Setting Report will be submitted to the Executive at its meeting on 22 January 2015. Individual Equality Impact Assessments have been conducted to support this, and will be available on the Council's website.

(d) **Procurement Implications**

Any procurement implications will be outlined in the Budget Setting Report 2015/16.

(e) **Environmental Implications**

Where relevant, officers have considered the environmental impact of budget proposals which are annotated as follows:

- +H / +M / +L: to indicate that the proposal has a high, medium or low positive impact.
- Nil: to indicate that the proposal has no climate change impact.
- -H / -M / -L: to indicate that the proposal has a high, medium or low negative impact.

(f) **Consultation and Communication Implications**

As outlined in 3 above, budget proposals are based on the requirements of statutory and discretionary service provision. Public consultations are undertaken throughout the year and can be seen at:

<https://www.cambridge.gov.uk/current-consultations>

(g) Community Safety Implications

Any community safety implications will be outlined in the Budget Setting Report 2015/16.

5. Background papers

These background papers were used in the preparation of this report:

- Mid-Year Financial Review (MFR) 2014
- Budget Setting Report 2015/16

6. Appendices

The following items, where applicable, are included for discussion:

Appendix	Proposal Type	Included
A	Scale of Fees & Charges	✓
B	Revenue budget Proposals for this portfolio	✓
C	Capital budget Proposals for this portfolio	✓

7. Inspection of papers

To inspect the background papers or if you have a query on the report please contact:

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Community Services Scrutiny Committee
Community, Arts & Recreation Portfolio

Appendix A

Charge Type and description	Charges 2014/15	Proposed Charges 2015/16	% increase 2015/16
Sports Development			
Sports Facilities			
Cricket			
Per pitch	£39.50	£40.50	2.5%
Including Pavilion	£53.60	£55.00	2.6%
Junior per pitch	£25.50	£26.00	2.0%
Including Pavilion	£31.60	£32.50	2.8%
Football/Rugby/Hockey			
Per pitch including Pavilion	£51.00	£52.50	2.9%
Junior per pitch including Pavilion	£28.50	£29.00	1.8%
8-a-side pitch	£20.50	£21.00	2.4%
American Football			
Per pitch including Pavilion	£65.50	£67.00	2.3%
Junior per pitch including Pavilion	£40.00	£41.00	2.5%
Rounders			
Per Pitch	£21.00	£22.00	4.8%
Per Pitch - junior	£11.00	£11.50	4.5%
Tennis			
Jesus Green - Per hour	Free	FREE	-
Nightingale Avenue, Lammas Land, Coleridge, Barnwell, Christs	Free	FREE	-
Abbey Artificial Pitch			
Peak Time			
Mon-Fri 17.00-22.00/Sat 11.00-19.00/Sun 12.00-16.00			
Whole Pitch	£53.00	£54.50	2.8%
Whole Pitch - Junior	£29.50	£30.00	1.7%
Half Pitch	£34.50	£35.50	2.9%
Half Pitch - Junior	£19.00	£20.00	5.3%
Off-Peak Time			
Whole Pitch	£41.50	£42.50	2.4%
Whole Pitch - Junior	£27.50	£28.50	3.6%
Half Pitch	£27.00	£30.00	1.1%
Half Pitch - Junior	£16.50	£17.00	3.0%
Lighting per hour			
Whole Pitch max lux	£15.50	£16.00	3.2%
Half Pitch max lux	£8.50	£9.00	5.9%
Swimming Services			
The charges relating to the swimming services are the HEADLINE prices			
These charges are the MOST the Leisure Contractor can charge for an activity			
The Leisure Contractor can REDUCE any or all of the activity prices BELOW the headline price if they wish.			
Juniors are 17 years and under; Under 3's are FREE			
Parkside Pools			
Adult	£4.30	£4.40	2.3%
Junior	£2.20	£2.30	4.5%
Main Pool Hire - per hour (Non Commercial)	£117.50	£120.50	2.6%
Main Pool Hire - per hour (Commercial)	£285.00	£292.00	2.5%
Lane Hire	£21.50	£22.00	2.3%
Diving Pool	£67.50	£69.00	2.2%
Children's Pool Hire	£44.00	£45.00	2.3%
Flumes	£52.50	£54.00	2.9%
Non-City LEA School Swim	£1.70	£1.80	5.9%

Community Services Scrutiny Committee

Appendix A

Community, Arts & Recreation Portfolio

Charge Type and description	Charges 2014/15	Proposed Charges 2015/16	% increase 2015/16
Abbey Pool			
Adult	£4.30	£4.40	2.3%
Junior	£2.20	£2.30	4.5%
Pool Hire - per hour (Non Commercial)	£75.00	£77.00	2.7%
Learner Pool Hire - per hour (Non Commercial)	£38.00	£39.00	2.6%
Gala Hire - per hour (City Clubs)	£142.50	£146.00	2.5%
Gala Hire - per hour (Commercial)	£179.00	£183.50	2.5%
Non-City LEA School Swim	£1.70	£1.80	5.9%
Kings Hedges Pool			
Pool Hire - per hour - Commercial	£56.00	£57.50	2.7%
Pool Hire - per hour - Non Commercial	£36.50	£37.50	2.7%
Jesus Green Outdoor Pool			
Adult	£4.30	£4.40	2.3%
Adult - Season Ticket	£98.00	£100.00	2.0%
Junior	£2.10	£2.30	9.5%
Junior - Season Ticket	£34.00	£35.00	2.9%
Pool hire per Hour	£77.50	£79.50	2.6%
Abbey Fitness Suite			
Casual use:			
Adult	£5.80	£5.90	1.7%
Health Suites			
Abbey Pool			
Sauna & Swim	£6.60	£6.80	3.0%
GP Referral			
Swimming Session - Abbey, Parkside, Kings Hedges			
Adult	£4.30	£4.40	2.3%
Adult - Leisurecard (A)	£1.30	£1.50	5.4%
Adult - Leisurecard (B)	£3.10	£3.20	3.2%
Adult - Leisurecard Student	£1.90	£2.00	5.3%
Non City Referral	£2.30	£2.40	4.3%
Cherry Hinton Village Centre			
Activity			
Main Hall per Hour - Adult	£42.00	£43.00	2.4%
Main Hall per Hour - Junior (17yr & Under)	£25.00	£25.50	2.0%
Large Meeting Room per hour - Community	£19.00	£19.50	2.6%
Large Meeting Room per hour - Commercial	£26.00	£26.75	2.9%
Small Meeting Room per hour - Community	£10.00	£10.50	5.0%
Small Meeting Room per hour - Commercial	£15.50	£16.00	3.2%
Admission on Sports Bookings per person	£0.30	£0.30	0.0%
Tea Dances per person	£4.25	£4.40	3.5%
(Joint working with the Meadows Centre; both sites have complementary programming and charge the same for these sessions)			
Activities - (Toddlers, Schools Out, etc.)			
Per person	£1.50	£1.50	0.0%
Badminton Court per hour - Adult	£11.80	£12.00	1.7%
Badminton Court per hour - Junior (17yr & Under)	£6.80	£7.00	2.9%

2015/16 Budget - Revenue proposals

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Reference	Item Description	2014/15 Budget £	2015/16 Budget £	2016/17 Budget £	2017/18 Budget £	2018/19 Budget £	Contact	Climate Effect Rating
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Community, Arts & Recreation

External Bids

X3572	Children & Young People's Area Engagement Project		0	46,000	46,000	0	0 Debbie Kaye	Nil
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This project aims to improve the engagement and influence of children and young people in the city in council decisions that affect and impact upon them, such as options for the use of Section 106 funding of community facilities, open space and sport, together with views on other neighbourhood issues.

The project will focus on outreach work within each of the four Area Committee areas, albeit with a focus on the four wards that experience the highest relative deprivation in the city. It is proposed that the project is run through ChYpPS, and a community engagement officer is proposed to be recruited from this budget to assist with the outreach work. Four 'Agenda Days' will be organised to bring young people together, the costs of which would be met from the budget allocated.

The project is to be funded for two years, with a project review after 18 months to explore future funding options. [Fund from Fixed-Term Priority Project Fund, FTPPF]

X3574	Junior Savers Pilot Project		0	10,000	0	0	0 Debbie Kaye	Nil
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Pilot project working with one secondary and one primary school in a deprived area of the city to encourage young people to open savings accounts with a Credit Union. It is anticipated that the project would be managed by Rainbow Savers Anglia Credit Union with some initial support from Community Development officers.

[Fund from Sharing Prosperity Fund, SPF]

X3575	North West Cambridge Growth Quadrant - Community Development Staffing		0	30,000	100,000	100,000	100,000 Debbie Kaye	Nil
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The S106 Agreements for the NW Cambridge Quadrant require developers to provide funding for Community Development, Youth Worker and Sports Development staff to help integrate and build capacity within the new communities. This funding is subject to triggers relating to build out rates over the next 6 to 7 years. Staff will be employed by the Council during this period. Recruitment will be staggered to meet the demands of new residents as they move in. The total amount of funding is £606,000. Therefore, income/expenditure profile is PROVISIONAL. [Fund from Developer Contributions].

X3649	Free swimming lessons for children, Sharing Prosperity Fund bid.		0	10,000	9,000	9,000	0 Ian Ross	Nil
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The project will focus on two groups; a) younger children from low income families and b) children who cannot swim at the key stage 2 assessment point. A term of 12-14 lessons would be offered free-of-charge to identified families or referrals via a voucher redeemed via GLL at Council-run pools. Scheme a) NEW for pre-school and key stage 1 children. Scheme b) Already exists, funded by local public health funding for one year 2014/15. This bid would enable continuation for a further 3 years.

[Fund from Sharing Prosperity Fund, SPF]

2015/16 Budget - Revenue proposals

Reference	Item Description	2014/15 Budget £	2015/16 Budget £	2016/17 Budget £	2017/18 Budget £	2018/19 Budget £	Contact	Climate Effect Rating
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Community, Arts & Recreation

External Bids

0	96,000	155,000	109,000	100,000
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Savings

S3576	Management of Area Committee Grants within the in-house Grants Team	0	(6,000)	(6,000)	(6,000)	(6,000)	Debbie Kaye	Nil
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The area committee grants process has been brought back in-house and simplified so it can be managed within existing staff resources. This means we can save the management fee we used to pay to Cambridgeshire Community Foundation.

S3577	Removal of Community Development Officer support at Area Committees	0	(3,000)	(3,000)	(3,000)	(3,000)	Debbie Kaye	Nil
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The meet and greet and general advice giving role at area committees is now carried out by the Head of Service lead for each committee which means we no longer have to fund additional hours for Community Development Workers.

S3578	Neighbourhood Community Projects (NCP) Review - Cash Limiting Budget	0	(1,500)	(1,500)	(1,500)	(1,500)	Debbie Kaye	Nil
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Outcome of the NCP Review was to protect the budgets for the 3 projects for 2015/16 but to not increase them by inflation.

S3579	Community Engagement - Rationalisation of project budgets	0	(5,000)	(5,000)	(5,000)	(5,000)	Debbie Kaye	Nil
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Following the Community Development Service restructure, we have been able to rationalise and reduce the existing project budgets for community engagement.

Savings

0	(15,500)	(15,500)	(15,500)	(15,500)
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Unavoidable Revenue Pressure

URP3571	Clay Farm Multi-Use Centre Leasehold Management Company - Revenue Subsidy	0	50,000	120,000	120,000	120,000	Debbie Kaye	Nil
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A Leasehold Management Company has been set up between the City and County Councils to manage the facility. Costings indicate that there will be a net shortfall of around £200k p/a which will need to be met by the 2 Authorities. This shortfall will be split 60% City and 40% County Council which is the same proportion as the asset value of the Building held by each Authority.

2015/16 Budget - Revenue proposals

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Reference	Item Description	2014/15 Budget £	2015/16 Budget £	2016/17 Budget £	2017/18 Budget £	2018/19 Budget £	Contact	Climate Effect Rating
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Community, Arts & Recreation

URP3682	Arts Trust - Head of Service savings already in budget	0	84,000	84,000	84,000	84,000	Debbie Kaye	Nil
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Head of Service savings already in budget from 2012/13 and now included within the business case for the Arts Trust so this adjustment is to prevent double counting of the savings. [Linked to PROG3681].

Unavoidable Revenue Pressure	0	134,000	204,000	204,000	204,000
Community, Arts & Recreation	0	214,500	343,500	297,500	288,500
Report Total	0	214,500	343,500	297,500	288,500

2015/16 Budget - Capital proposals

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Reference	Item Description	2014/15 Budget £	2015/16 Budget £	2016/17 Budget £	2017/18 Budget £	2018/19 Budget £	Contact	Climate Effect Rating
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Community, Arts & Recreation**Capital Bids**

C3693	Additional funding for Clay Farm Community Centre - Phase II [Includes Developer Contributions and Borrowing]	0	2,160,000	0	0	0	Alan Carter	+M
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Following a successful competition and final costings, the total cost for the project is anticipated to be £9.87m. This bid represents the further capital requirement. [Funding from a variety of sources including Developer Contributions and internal or external borrowing]

Capital Bids	0	2,160,000	0	0	0
Community, Arts & Recreation	0	2,160,000	0	0	0
Report Total	0	2,160,000	0	0	0